

HAMBLETON DISTRICT COUNCIL

Report To: Cabinet
15 July 2014

Subject: **PROPOSED STRUCTURE FOR COMMUNITY SAFETY DELIVERY IN NORTH YORKSHIRE**

All Ward(s)
Portfolio Holder for Community Safety: Councillor B Fortune

1.0 PURPOSE AND BACKGROUND:

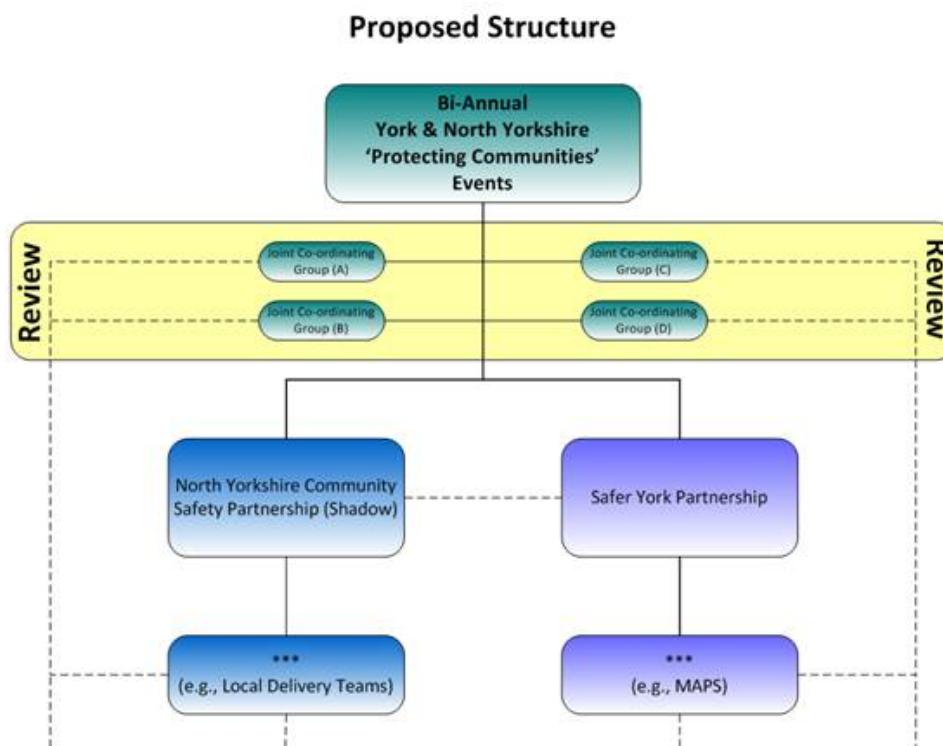
1.1 The purpose of this report is twofold:-

- a) To brief Members on the proposed changes to the delivery of the community safety function across North Yorkshire and the consequential impact on the local delivery in Hambleton.
- b) To advise Members of the new funding arrangements for community safety services put in place by the Police and Crime Commissioner.

1.2 The Police and Crime Commissioner has set out proposals for changing the Community Safety structure from the existing local Community Safety Partnerships into a single North Yorkshire county wide partnership. York will be part of a separate Community Safety Partnership.

1.3 This is accompanied by the proposal for Local Delivery Teams to undertake work in local areas to continue to reduce crime and disorder.

1.4 The proposed model is described in the following diagram:-



- 1.5 The Crime and Disorder Act 1998 (as amended) requires the police, local authorities, fire and rescue, probation and clinical commissioning groups (known as the responsible authorities) to work together and with others in partnership to:
- a) Protect their local communities from crime and help people feel safer;
 - b) Deal with local issues like antisocial behaviour, drug or alcohol misuse and re-offending; and
 - c) Assess local crime priorities and consult partners and the local community about how to deal with them.

No one responsible authority has ownership of the Partnership, rather the work is a collaboration of effort and resource to carry out the functions as detailed in the Crime and Disorder Act 1998.

- 1.6 Finance was previously provided to support the work of CSPs in England by the Home Office. Since 2010 the amount of Home Office funding for community safety has reduced considerably; in North Yorkshire this has dropped from over £700k per year to around £250k per year. In April 2013 the Home Office transferred the funding to Police and Crime Commissioners, as an integral part of their main grant from the Home Office rather than ring-fenced or separately identified for CSPs.
- 1.7 In the light of this, to maximise efficiency the Police and Crime Commissioner has strongly argued for the principle of one CSP for North Yorkshire, supported by district based “Local Delivery Teams”, alongside one CSP for York. Legislation allows for responsible authorities to collectively propose a combination of CSPs in the interests of efficiency and economy. The power to approve a combination now rests with the Police and Crime Commissioner, but the request can only come from the responsible authorities. The Home Secretary would only be only involved if a proposed CSP would cover all or parts of more than one police force area.
- 1.8 **All responsible authorities will need to agree to the proposal.**
There are currently 17 responsible authorities (police force, eight local authorities, fire and rescue authority, probation trust and six clinical commissioning groups), although the number will shortly increase to 18 when a national reorganisation of the probation service create a national probation service and regional community rehabilitation companies. If any responsible authority does not agree to the proposal, the combination cannot go ahead in respect of the districts served by that responsible authority. However, the combination can still go ahead in respect of the districts not served by that responsible authority.
- 1.9 All responsible authorities are being requested to consider and agree to the proposal by the end of July 2014, with the combination taking effect no later than 30 September 2014, subject to the agreement of the Police and Crime Commissioner.
- 1.10 The existing Hambleton & Richmondshire Community Safety Partnership Executive considered the proposal at its meeting on 15 May 2014 at which all responsible authorities were represented. Whilst it was not required to make a formal decision, as the agreement must come independently from the responsible authorities, the proposal was acknowledged and the continuation of the Local Delivery Team on the same basis as the current model of the CSP was endorsed.
- 1.11 Richmondshire District Council considered the proposal on 11 June 2014. Richmondshire District Council agreed to the proposal to create one North Yorkshire Community Safety Partnership, supported by a Local Delivery Team. It also endorsed the principle of continuing that Local Delivery Team on the basis of a multi-agency partnership across both Hambleton and Richmondshire.

- 1.12 Recent discussions with North Yorkshire Police have confirmed that through their Operational Policing Model review, the structures for Hambleton and Richmondshire are likely to remain. The management above the level at which the Local Delivery Team will work will alter but there will be no change to the day to day service that is provided across the area and they will continue to look at the area as a collective. North Yorkshire Fire and Rescue Service equally have no plans to alter their boundaries and will again continue to service the area as a collective community and would look to work with partners on that basis.

Local Delivery Team

- 1.13 Should all of the responsible authorities agree to a combination agreement in respect of introducing one Community Safety Partnership for North Yorkshire, the existing Community Safety Partnership would effectively become a Local Delivery Team.
- 1.14 However, it is felt that a return to a Hambleton-only model, similar to those in Harrogate, Selby, Craven, Ryedale and Scarborough, would provide a greater focus on the key issues for Hambleton. It would require new Terms of Reference and other administrative functions will need to be undertaken such as name change – proposed to be **Safer Hambleton** in keeping with the original focus of local delivery.

If the Council wishes to have a Local Delivery Team based solely on its own boundaries then the views of the other partners need to be sought, and whilst there is no specific date for Local Delivery Teams to Go Live, it is suggested that the views of other partners be sought as soon as possible.

- 1.15 It has been proposed through the shadow North Yorkshire Community Safety Partnership that draft Terms of Reference for the Local Delivery Team be set out – see Annex A attached.

2.0 FUNDING

- 2.1 The current and future funding arrangements are set out in Annex B.

3.0 LINK TO COUNCIL PRIORITIES:

- 3.1 The delivery of community safety links into both the Health & Economic priorities of the Council benefitting communities within the Hambleton area.

4.0 RISK ASSESSMENT:

- 4.1 The Council will not be exposed to any risk by agreeing to this proposal as a legal combination agreement will be in place.

5.0 FINANCIAL IMPLICATIONS:

- 5.1 There are no financial implications associated with this report.

6.0 LEGAL IMPLICATIONS:

- 6.1 Once all statutory bodies have agreed to the creation of the North Yorkshire Community Safety Partnership, a combination agreement will be drafted for signature by the Police and Crime Commissioner. This is in accordance with the requirements of the Police Reform and Social Responsibility Act.

7.0 EQUALITY/DIVERSITY ISSUES

7.1 Agreeing to the proposal will ensure that all communities will continue to receive a community safety service equally. There are no equalities implications.

8.0 RECOMMENDATIONS:

8.1 It is recommended that Cabinet -

- (a) endorses the proposal from the Police and Crime Commissioner to form one single North Yorkshire CSP; and
- (b) approves the establishment of a Local Delivery Team based on Hambleton's boundary using the draft Terms of Reference set out in Annex A, and that partners be consulted on this.

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Background papers: None

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DRAFT TERMS OF REFERENCE

A Local Delivery Team (LDT) will exist for each of the districts in North Yorkshire. One LDT may work across more than one district by mutual agreement between the responsible authorities in those districts.

The purpose of the LDT is to bring together the operational managers of the responsible authorities, supported by other relevant organisations, to coordinate and ensure the delivery of the North Yorkshire Community Safety Partnership Plan in the district, in particular to:

- i. Protect their local communities from crime and disorder, and help people feel safer;
- ii. Deal with local issues like antisocial behaviour, drug or alcohol misuse, re-offending and crime prevention; and
- iii. Assess local crime and disorder priorities and consult partners and the local community about how to deal with them.

As a minimum the LDT will:

- i. Input into the development of the Joint Strategic Intelligence Assessment (JSIA) and the North Yorkshire Community Safety Partnership Plan.
- ii. Coordinate the activity of responsible authorities and other relevant organisations to ensure the delivery of the North Yorkshire Community Safety Partnership Plan in the district.
- iii. Share relevant local information and knowledge, including that supplied by the Office of the Police and Crime Commissioner and the Police.
- iv. Adopt a problem solving approach; working in partnership to identify and mitigate the impact of crime and disorder issues on the locality or victim and to promote crime prevention activities.
- v. Provide regular updates to and receiving regular updates from the North Yorkshire Community Safety Partnership.
- vi. Advise the North Yorkshire Community Safety Partnership on key matters relating to local community safety to support the development of strategic themes and priorities.
- vii. Monitor emerging trends and issues that require a quick delivery response.
- viii. Support partners and the community to deliver community safety solutions and projects in a timely and expedient manner.
- ix. Work collaboratively with North Yorkshire Community Safety Partnership, delivery partners commissioned by the Office of the Police and Crime Commissioner, and other LDTs to ensure enhanced, effective and efficient joined up delivery at district level.

Membership:

- i. Core (voting) membership will comprise operational managers from the responsible authorities.
- ii. Representatives (operational managers) of other relevant organisations (for example the voluntary and community sector) may be co-opted, as agreed by the core membership.

Each LDT will agree its own arrangements with regard to:

- i. Appointment of Chair and Deputy Chair
- ii. Administrative support
- iii. Frequency of meetings
- iv. Quorum
- v. Decision making
- vi. Content of agenda
- vii. Circulation of papers / action logs
- viii. Resolution of disputes and differences
- ix. Declaration of interests
- x. Task and finish groups

CURRENT AND FUTURE FUNDING ARRANGEMENTS

It has been confirmed by the Office of Police and Crime Commissioner (OPCC) that the Hambleton and Richmondshire Community Safety Partnership will receive funding from 1 April to 30 September pro-rata to that received last year – this equates to a total of £27,587 of which £17,099 is allocated for the Hambleton area of the partnership.

From October 2014 to March 2016 the OPCC is committed to investing community safety funding at 2013/14 levels through Safer York and the proposed North Yorkshire Community Safety Partnership (CSP). However, no assumption should be made in relation to community safety funding arrangements for the period October 2014 to March 2016 being extended to 2016/17. It is intended that community safety funding from March 2016 will be openly commissioned. The total financial commitment will continue at 2013/14 levels which equates, over the 18 month period, to £572,991k across North Yorkshire and the City of York. For North Yorkshire specifically, the total amount from which the North Yorkshire Community Safety Partnership can bid from is £324,768 after 20% reduction for the reactive pot and payment by results pot (10% each).

In relation to community safety services commissioning from October 2014 to March 2016 the OPCC is particularly interested in supporting the Multi Agency Problem Solving (MAPS) process in local areas and targeted approaches to addressing Anti-social Behaviour (ASB) issues; being mindful of aligning proposals to other existing initiatives e.g. York ASB Hub and new provision in the Anti-Social Behaviour, Crime & Policing Act.

The OPCC is proposing to retain 10% of the 18 month funding pot to award to each CSP if they are successful in achieving defined outcome improvements over the period. This will mean retaining £57,299k, £17,204 from Safer York and £40,095 from North Yorkshire CSP, and awarding it at the end of the 18 month period only if the CSP has achieved what they documented in relation to outcomes during the Funding Application process. CSPs are asked to outline what they would spend this PBR funding on, if they are successful, within the Funding Application section of this document. If a CSP is unsuccessful the funding will be retained and rolled over into the 2016/17 financial year funding pot for community safety services.

In response to partner feedback the OPCC is content for 10% of the Remaining Funding Pot to be retained as a reactive pot of funding by CSPs so that they can respond to emerging needs within communities. CSPs (ie York and North Yorkshire) have been asked to outline what might make up their reactive spending within the Funding Application so that it can be agreed what constitutes appropriate reactive spending during the application process.

Both the shadow North Yorkshire and the Safer York CSP have provided feedback on the proposals and the OPCC have amended the bidding process and information requirements accordingly. Alongside this proposal; organisations, working as part of the shadow North Yorkshire CSP, have come together to determine the services they will be bidding for from the Police and Crime Commissioner- it is anticipated that bids will be based on themes rather than specific services.

There will **not** be an opportunity for local areas through the Local Delivery Teams to bid into the money directly from the Police and Crime Commissioner; all bids must have been gathered and one be submitted through the North Yorkshire CSP by 30 June.